Archives 1—10,000—6-10-76.

(1) Number of pages 80

(2) Date of repair 12.8.86

(3) Initials of the Referencer [illegible]

MIL NADU ARCHIVES

ERNMENT OF TAMIL NADU

P.W. DEPARTMENT

G.O. No. / B.P. No.	2923 -W	Press. / Mis.
Dated	19.7.1878	197 .

DA

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29/23
1

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

19th July 1878, No. 2,923 W.

General.
Account.

Read the following papers :—

No. 182. From Major L. CONWAY-GORDON, R.E., Examiner of Public Works Accounts, to the Secretary to Government, Public Works Department, General Branch, dated Chepauk, 2nd July 1878, No. 114 W.

I HAVE the honor to forward, for the information and orders of Government, the accompanying correspondence noted in the margin relative to the issue of famine funds required for the relief works in progress in the Salem District.

District Engineer's (Salem) No. 37 S.L., dated 19th June 1876.
District Engineer's (Salem) No. 38 S.L., dated 20th June 1876.
Examiner's No. 129 S.L., dated 29th June 1878.

2. From this you will observe that out of the total sum allotted to him for completing the whole of his works according to their sanctioned estimates, the District Engineer has devoted a considerable sum to finishing certain works at a cost largely in excess of the sanctioned amounts, leaving others unfinished, and that he holds that he is still entitled to funds to the full amount of the sanctioned estimates of the others, in order that he may be able to complete them. In this view I have felt myself, for the reasons stated in my letter No. 129 S.L., dated 29th June 1878, compelled to differ with him, and I have accordingly refused to issue funds in excess of the aggregate amount of the estimates sanctioned, a course which will, I trust, be approved of by Government.

From Major J. PENNYQUICK, R.E., District Engineer, Salem, to the Examiner of Public Works Accounts, dated Salem, 19th June 1878, No. 37 S.L.

IN reply to your letter No. 95 S.L., of 11th instant, I have the honor to enclose a copy of the statement of provisional sanctions required, on which the credit of Rupees 77,000 to which you refer was granted.

2. The works entered in this list are a portion of those included in a programme sanctioned by Government in their Order No. 1,942 W, of 23rd April 1878, and credits may be given for these works up to the totals of columns 2, 3, and 8 of the statement.

3. In addition to the above works those shown in list No. 2 (enclosed) are included in the programme sanctioned in the above-mentioned order, and for these it will be seen that the original sanctions have not yet been worked out, and credits may be given to the full extent of such sanctions.

4. On many works the sanctioned estimates have been largely exceeded, and these doubtless account for the extra credits referred to in your letter under reply; but those must be dealt with separately, and it will not do to refuse credits for sanctioned works for which the grants have not yet been worked out, because the grants on others have been exceeded.

5. Care will be taken that in future applications for credit the names of the works for which they are wanted, and the sums required for each, are properly stated, so that you will be able to see that credits are only given within the limit of the unexpended balances of each work named.

No. 1.

SALEM DISTRICT. PUBLIC WORKS DEPARTMENT. SALEM DIVISION.

LIST of Works included in G.O., No. 1,942 W, of 23rd April 1878, for which Provisional Sanctions are required.

Name of Work.	Amount of Estimate sanctioned.	Provision in Local Fund Budget for 1877-78.	Total of Columns 2 and 3.	Expenditure up to 1st April.	Probable Further Expenditure required.	Total of Columns 5 and 6.	Difference between Columns 4 and 7, being Balance requiring sanction.
1	2	3	4	5	6	7	8
	RS.	RS.	RS.	RS.	RS.	RS.	RS.
Salem Taluq.							
Womalore to Thoppore ...	8,208	1,500	9,708	13,325	8,000	21,325	11,616
Salem to Pulliputty *viâ* Munjavady	4,200	860	5,060	2,470	8,000	10,470	5,410
Trichengode Taluq.							
Yadapady to Pulamputty.	5,720	350	6,070	6,520	10,000	16,520	10,450
Trichengode to Namkul...	5,700	700	6,400	7,395	10,000	17,395	10,995
Do. to Paramathy.	2,255	...	2,255	5,865	8,000	13,865	11,610
Do. to Muscaliputty.	...	700	700	...	5,000	5,000	5,000
Ahtoor Taluq.							
Salem to Ahtoor ... Ahtoor to Talavassal ...	14,394	500	14,894	18,802	10,000	28,802	13,908
Do. to Muscaliputty ...	...	1,650	1,650	...	6,000	6,000	4,350
Namkul Taluq.							
Namkul to Moonchavady.	14,000	1,500	15,500	13,478	12,000	25,478	9,978

SALEM,
24th May 1878.

(Signed) J. PENNYCUICK, Major, R.E.,
District Engineer, Salem.

No. 2.

SALEM DISTRICT. PUBLIC WORKS DEPARTMENT. SALEM DIVISION.

LIST of Works included in the Programme sanctioned in G.O., No. 1,942 W, of 23rd April 1878, for which the originally sanctioned Estimates have not yet been worked out.

Name of Work.	Amount of Estimate.	Expenditure up to 1st April.	Unexpended Balance.
	RS.	RS.	RS.
Salem Taluq.			
Salem to Pulliputty *via* Munjavady	4,200	2,470	1,730
Do. to Nandial	8,066	2,290	5,776
Trichengode Taluq.			
Avany Paroor Tank	20,000	13,250	6,750
Nandial Taluq.			
Nandial to Thathiengarpett	18,600	3,211	15,389
Do. to Moganoor	13,380	3,410	9,970
Do. to Moonchavady	*47,000	13,478	33,522

* G.O., No. 2,357 W, of 31st May 1878.

SALEM,
19th June 1878.

(Signed) J. PENNYCUICK, Major, R.E.,
District Engineer, Salem.

From the same Officer, dated Salem, 20th June 1878, No. 38 S.L.

In reply to your letter No. 105 S.L., of 17th instant, I have the honor to observe that my No. 37 S.L., of 19th June, will probably have removed your objections to the grant of credits for the Salem Division.

2. If it does not do so, kindly let me know in order that I may make other arrangements.

From Major L. CONWAY-GORDON, R.E., Examiner of Public Works Accounts, to the District Engineer, Salem, dated Chepauk, 29th June 1878, No. 129 S.L.

I have the honor to acknowledge the receipt of your letter No. 37 S.L., dated 19th June 1878, and in reply to state that, under the orders of Government, I am unable to issue famine funds to a greater extent than the aggregate amount of the estimates sanctioned.

2. Should you, of the sums given you to complete all the works according to the sanctioned estimates, have expended a portion on excess expenditure on some works leaving others unfinished, I do not see that this affects the aggregate sum I am authorised to issue. The mere fact of there being further sanctioned expenditure on the unfinished works will not authorise my issue funds in excess of the aggregate amount sanctioned.

3. The object of Government in issuing these orders regarding the supply of famine funds was to prevent unsanctioned expenditure in any form, and you are I consider as responsible for unsanctioned expenditure in excess of a sanctioned estimate as for unsanctioned expenditure without any sanction at all.

4. Your proper course appears to me to apply for sanction to a revised estimate immediately it becomes probable that the sanctioned estimate you are working under will be exceeded, and this course I would suggest your adopting. In any case I wish you to thoroughly understand that I shall, under the orders of Government, issue no funds in excess of the aggregate sum sanctioned by Government. Should you consider that matters are sufficiently urgent to justify yourself in so doing, you will of course have funds placed at your disposal on your own responsibility under the operation of G.O., No. 545, dated 1st May 1878.

No. 182-A. From Major J. PENNYCUICK, R.E., District Engineer, Salem, to the Secretary to Government, Public Works Department, dated Salem, 1st July 1878, No. 100 S.L.

One letter No. 95 S.L., of 11th June 1878, from the Examiner of Public Works Accounts.
One letter No. 37, of 19th June 1878, from the District Engineer.
One letter No. 129 S.L., of 30th June, from the Examiner of Public Works Accounts.

I have the honor to forward for the consideration of Government copies of the letters named in the margin which have passed between the Examiner of Public Works Accounts and myself, and to request orders thereon.

2. It will be remembered that in G.O., No. 1,942 W, of 23rd April, a certain programme of works was sanctioned for this district, for some of which sufficient estimates had already been sanctioned, while for others there were either no such estimates or they had been exceeded.

3. With this office No. 62 S.L., of 24th May 1878, was submitted a list showing the works in the Salem Division for which the grants already made were insufficient, and the extra sums required to cover expenditure already incurred, and to meet that likely to be incurred up to the end of July; a similar list for the Tripatore Division was forwarded with letter No. 86 S.L., of 17th June 1878, and one for Oossoor will be forwarded immediately having been accidently delayed.

4. The correspondence now forwarded refers to the Salem Division only; in their Order No. 2,401 W, of 6th June 1878, Government sanctioned the provisional grants asked for to the extent of Rupees 77,000 and appear to have telegraphed to that effect to the Examiner.

5. The latter, however, as will be seen from his letter, No. 95 S.L., of 11th June,* declines to grant credit for the sums in question, on the ground that excess credits to a larger amount had already been given.

* Received here on the 15th.

6. In my letter No. 37, of 19th June, the circumstances were explained, and with it were forwarded a copy of the statement sent to Government, and another statement showing the works included in the programme sanctioned by G.O., No. 1,942 W, of 23rd April, for which there were already sufficient balances of sanctioned estimates.

7. The last letter forwarded, No. 120 S.L., of 30th June, is the Examiner's reply to the above, and I am bound to say that I have seldom received a more astonishing communication.

8. The Examiner appears to overlook entirely the fact that the orders of Government No. 1,942 W, of 23rd April, and No. 2,401 W, of 6th June 1878, were both subsequent to the orders to which he refers as precluding him from granting the credits required, and his action is only explicable on the supposition that he imagines that Government intended to stultify themselves by ordering the execution of works and then refusing to find the funds for carrying them out.

9. Paragraph 2 of the Examiner's letter under reference is almost grotesque in its misapprehension of facts. The excess expenditure to which he refers took place as he very well knows long before the issue of the recent orders on the subject, and the whole object of G.O., No. 2,401 W, of 6th June 1878, and of the reference that led to it was to remove the objection to the grant of further credits for the works included in the sanctioned programme on account of the aggregate grants having been exceeded.

10. Paragraph 3 is almost equally ill judged. The unsanctioned expenditure referred to is an accomplished fact, and cannot be avoided by any possible means, and the Examiner's action has the effect not of preventing unsanctioned expenditure, which no one now proposes to incur, but of preventing expenditure which Government with full knowledge of the circumstances of each case have deliberately sanctioned. The reference to my responsibility for the expenditure in question is entirely irrelevant and in my opinion somewhat impertinent; this responsibility I am quite prepared to accept, and to give such explanation as may be necessary at the proper time, but the point in question just now is not responsibility for the past, but present action.

11. It appears to me that the course dictated by common sense as well as by the evident intention of Government is that alluded to in the two last paragraphs of my letter No. 37 S.L., of 19th ultimo, viz., that the works for which each credit asked for is wanted should be specified and that credits should be granted up to the full extent of the estimates, provisional or otherwise, for works included in the sanctioned programme, leaving the unsanctioned expenditure *already incurred* to be dealt with separately.

12. By a fortunate accident it happens that the power granted by G.O., No. 545, of 1st March last, enables me to avoid the full effect of the Examiner's refusal to carry out the intentions of Government, which would be neither more nor less than the stoppage of every work in the district and the withholding from the coolies now on them of money actually earned; but it is by nothing but an accident that I have this power, which was given under different circumstances and for an object wholly different from that for which it will now have to be used.

13. The correspondence now under reference refers only to the Salem Division, but similar difficulties will, of course, arise with regard to the other divisions.

14. In conclusion I desire to draw attention to the delay in replying to my letter, No. 37, of the 19th June; that letter was written from Salem, so that it must have been received on the 20th or 21st at latest; the subject was evidently one of the

utmost urgency, as it concerned the credits for July, and yet it was not answered till the 29th, a date which might very easily have made it impossible, if I happened to be out in the district, for me to take the necessary steps for procuring funds until the first week of the month was nearly over.

From Major L. CONWAY-GORDON, R.E., Examiner of Public Works Accounts, to the District Engineer, Salem, dated Chepauk, 11th June 1878, No. 95 S.L.

I HAVE the honor to inform you that, in compliance with your telegram of 3rd June, a sum of Rupees 56,000 for famine works has been placed at the credit of the Executive Officer, Salem Division, for the current month.

2. In reference to this matter I beg to inform you that I have this day received a telegram from Government sanctioning "a credit of Rupees 77,000 in excess of sanctioned estimate" for the Salem Division, but I have the honor to point out that, notwithstanding this addition to the sanctioned unexpended balances, a reference to the figures at foot hereof will show that Salem has already received an excess credit of Rupees 67,009; I regret, therefore, to inform you that, under the strict ruling of Government which now obtains relative to the issue of credits, I shall have no option left but to refuse any further requisitions unless you can show sanctioned works for which the funds are required.

		RS.	RS.
RS. 70,000			
60,000			
30,000			
48,000			
56,000	Credit issued		2,64,000
	Sanction unexpended balances	1,19,991	
	Telegram from Government	77,000	
			1,96,991
		Excess credit ...	67,009

No. 182-B. From Major J. PENNYCUICK, R.E., District Engineer, Salem, to the Chief Engineer, Public Works Department, dated Salem, 11th July 1878, No. 111 S.L.

IN reply to your memorandum, No. 2,987, of 6th instant, I have the honor to observe that of the two subjects therein referred to, viz., the provision of funds for works already sanctioned and the submission of estimates to cover unsanctioned expenditure, the first has already been dealt with in my letter, No. 100 S.L., of 1st July, with which were forwarded copies of the correspondence alluded to in the Examiner's No. 114 W of 2nd instant.

2. It would not be necessary to say anything more upon the subject here were it not that the Examiner's letter above mentioned states the facts so inaccurately that it is necessary that the inaccuracy should be corrected.

3. It is perfectly true that I hold the opinion attributed to me in paragraph 2 of the Examiner's letter, and on no other principle could work be carried on at all, but the actual facts are not as any one would suppose from reading this paragraph.

4. The works referred to in the correspondence are not works the sanctioned estimates for which have not been fully expended, but works which had either not been sanctioned at all, or for which the sanctioned estimates had been largely exceeded; and the sums asked for and sanctioned by Government, but refused by the Examiner, are not balances of sanctioned estimates, but specified sums for specified works sanctioned by Government for future expenditure entirely independently of previous expenditure on other works.

5. I think that if you will consider that the result of carrying out the principles relied on by the Examiner would be simply the immediate stoppage of every work in

the district, you will reconsider your opinion as to the correctness of that officer's views.

6. It is also somewhat remarkable that if these views are correct as regards the Salem Division (to which this correspondence refers), they have been changed, or perhaps overruled, as regards the Tripatore Division, where the circumstances are precisely similar; there the credits, having been at first refused on grounds similar to those relied on for Salem, have since been granted. If the Examiner's action is right in one case, it is wrong in the other.

7. In point of fact, the whole matter resolves itself into two simple questions, viz., Is it the intention of Government that the works mentioned in the programme sanctioned with G.O., No. 1,942 W, of 23rd April, are to be carried out or not? And if so, how are the funds for payment of the laborers employed thereon to be obtained? The answers to these questions will show pretty conclusively that the Examiner's view, whether correct or not, cannot be practically acted on.

8. With regard to the question of the excess expenditure already incurred, it is to be noted that the works on which there has been this excess consist of two classes, repairs to irrigation works and repairs to roads. The estimates for the first class were mostly prepared in a hurry, in some instances by the Revenue Department, and all under circumstances which prevented any careful inquiry as to the real requirements of the works dealt with; it was certain, therefore, that most of them would be exceeded, even if they had been executed under normal conditions. When to this consideration is added the further one that (in accordance with the policy which prevailed before October last) the number of works was such as to render proper supervision impossible, and that they had to be carried out by half-starved laborers, quite incapable of doing a proper day's work, it is not surprising that the excess in most cases should have been very large in proportion to the original estimates. Indeed on this point I must say that I have in many cases been surprised, not at the largeness but at the smallness of the excess.

9. The case with regard to works of the second class (repair of roads) is somewhat different; here there could hardly be said to have been any estimates, in the true sense of the word, at all; indeed in many cases there have been none in any sense. On these works the expenditure depended not on the requirements of the works themselves, but on the number of people for whom employment had to be provided. A certain number of people had to be employed, and there being in many cases no work procurable for them save stone-breaking, stones had to be broken; and as the distress has lasted to a period far later than was expected when the original estimates were prepared, those estimates had to be exceeded, and other works taken up without any estimates at all.

10. No doubt it may be said that the necessity for the additional expenditure being granted, estimates to cover it should have been submitted before it was incurred. The answer to this is simply that it was impossible.

11. The staff of the district, both engineering and subordinate, has never been more than enough to keep work going; indeed in some places, and on some occasions, it has not been enough, as for instance in the Darampury Taluq in the beginning of February; and as it was quite clear that we could not at the same time both prepare estimates and superintend the actual employment of the people who required it, the former object, being less pressing than the latter, had to give way.

12. Our difficulties have been greatly increased by the constant changes caused by sickness amongst both officers and subordinates. I think a list showing the number of changes on this account would be rather startling, but some idea of the trouble caused by it may be gathered from the fact that, except Mr. Newton and myself, there is not an officer in the district who has at this moment been working continuously in it for six months; and of subordinates there are certainly not more than two or three.

2927/4

13. Whether more ought to have been done in this matter of the preparation of estimates than has actually been done is a matter of opinion. I do not know that I am specially deficient in energy or in power of getting through work, nor that I have any special sympathy with such deficiency in others, and I do not think that there is any ground for complaint on this score, but if any one else holds a different view I shall certainly not try to combat it.

14. Some estimates have been submitted, others are ready for submission, and others will be submitted as soon as possible, but how long it will be before they are all cleared off I cannot attempt to say. It is but a very small fraction of their time that either officers or subordinates can give to this work. It is impossible, therefore, to say that all the estimates required shall be submitted "without loss of time;" all that can be promised is that they shall be submitted without *avoidable* loss of time.

No. 183. ORDER THEREON, 19th July 1878, No. 2,923 W.

HIS GRACE the Governor in Council considers that the District Engineer's proper course, on finding that works were costing more than the original estimates, was to have prepared and forwarded for sanction revised estimates. He should also obtain sanction for estimates of works previously authorised. Had he done this, no difficulty would have arisen. Instead of doing this, he has fallen back on a provision intended to meet a failure from unforeseen causes, and not a failure caused entirely by the District Engineer himself and his subordinates.

2. The Government require definite adhesion to their orders, and prompt assistance from all officers in carrying them out, and it would be with great regret that they would find themselves under the necessity, in any case, of removing officers in consequence of inattention to, or failure to act up to, instructions issued to prevent money being spent on unsanctioned works, or works for which they had received no reliable estimates.

3. The Government also observe that Major Pennycuick's letter is couched in improper and really unjustifiable language, there being nothing in the tone or substance of the Examiner's letter to call forth such expressions as those used by Major Pennycuick; they are confident that he will himself, on reperusal of his letter, readily admit that to be the case, and regret that he has allowed himself to write in such a tone.

4. The Chief Engineer has already called upon Major Pennycuick to report what further provisional credit should be given him to prevent detriment to the public service, and has directed him to supply the requisite revised estimates at once, so that these matters may be again brought within the rules laid down.

(True Extract.)

(Signed) E. A. FOORD, Colonel, R.E.,
Secretary to Govt., P.W.D.

(True Copy.)

Major, R.E.,
Under Secy. to Govt., P.W.D.

To the District Engineer, Salem.
" Examiner of Public Works Accounts.
" Revenue (Famine) Department.

Exd. T. D. Ryan and A. F. Goodall.
Spare Copies

4

GENERAL.
ACCOUNT.

Govt. of (1878) Madras.

PUBLIC WORKS.

To

THE DISTRICT ENGINEER,
SALEM,
&c., &c., &c.

Dated July 19th.

Issued

Recd. *Engt.*

G. O., 19*th July* 1878, *No.* 2,923 W.

JULY.

Nos. 182-183.

Tripatore Credits, Salem.—Passing orders on the correspondence between the Examiner and the District Engineer, Salem, regarding —.

5 293/30

FROM THE EXAMINER P. W. ACCOUNTS,

MADRAS.

TO THE SECRETARY TO GOVERNMENT,

PUBLIC WORKS DEPARTMENT,

GENERAL BRANCH.

NO. 114 W. / 47 A CHEPAUK, 2nd JULY [illegible].

SIR,

I HAVE THE HONOR TO FORWARD FOR THE INFORMATION AND ORDERS OF GOVERNMENT, THE ACCOMPANYING CORRESPONDENCE

DISTRICT ENGINEER'S : SALEM : NO. 37 [illegible] DATED 19TH JUNE [illegible].	NOTED IN THE MARGIN
DO. .... NO. 38 [illegible] DATED 20TH JUNE [illegible].	
EXAMINERS NO. 120 [illegible] DATED 26TH JUNE [illegible].	RELATIVE TO THE [illegible]

OF FAMINE FUNDS REQUIRED FOR THE RELIEF WORKS IN PROGRESS IN THE SALEM DISTRICT.

2. FROM THIS YOU WILL OBSERVE THAT OUT OF THE TOTAL SUM ALLOTTED TO HIM FOR COMPLETING THE WHOLE OF HIS WORKS ACCORDING TO THEIR SANCTIONED ESTIMATES THE DISTRICT ENGINEER HAS DEVOTED A CONSIDERABLE SUM TO FINISHING CERTAIN WORKS AT A COST LARGELY IN EXCESS OF THE SANCTIONED AMOUNT, LEAVING OTHERS UNFINISHED, AND THAT HE HOLDS THAT HE IS STILL ENTITLED TO FUNDS TO THE FULL AMOUNT OF THE SANCTIONED ESTIMATES OF THE OTHERS, IN ORDER THAT HE MAY BE ABLE

TO CO[illegible]

REASONS STATED IN MY LETTER NO.139. S.L. DATED 20TH. JUNE 187[illegible], CO-
[illegible] TO DIFFER WITH HIM, AND I HAVE ACCORDINGLY REFUSED TO IS-
SUE FUNDS IN EXCESS OF THE AGGREGATE AMOUNT OF THE ESTIMATES
SANCTIONED; A COURSE WHICH WILL, I TRUST, BE APPROVED OF BY
GOVERNMENT.

I HAVE THE HONOUR TO BE,

SIR,

YOUR MOST OBEDIENT SERVANT,

L. Conway-Gordon

EXAMINED. P. MACCOUGHS? ASST. [illegible]

ENG. W.R.
22-6-7[illegible].

Cl. [illegible]
1-7-7[illegible]

No. 748

FROM THE EXAMINER, P. W. ACCOUNTS

MADRAS.

TO THE SECY. TO GOVT. P. W. D.

GENERAL BRANCH.

114 W.

No. 47 A.

C. E. No. 2987 d/16th July

DATED 2nd JULY 18

RECD. 4

ENCLOSURES. 3/2

l/7 4-7-78.

FORWARDING FOR THE INFORMAT[ION OF]
GOVT. CERTAIN CORRESPONDENCE
RELATIVE TO THE ISSUE OF

No 378L. Distt: Engineer's Office
Salem 19th June 1878.

From,
The Distt: Engineer of Salem
To
The Examiner of P.W. Accounts.
Madras.

Sir,

In reply to your letter No 95 SL of 11th instant, I have the honor to enclose a copy of the statement of provisional sanctions required, on which the credit of Rs 77,000 to which you refer was granted.

2. The works entered in this list are a portion of those included in a programme sanctioned by Government in their Order No 1942 W of 23d April 1878 and credits may be given for these works up to the totals of columns 2, 3 and 8 of the statement.

3. In addition to the above works, those shown in list No 2 enclosed, are included in the programme sanctioned in the above mentioned order, and for these it will be seen that the original sanctions have not yet been worked out, and credits may be given to the full extent of such sanctions.

4. On many works the sanctioned estimates have been largely exceeded, and

and these doubtless account for the extra credits referred to in your letter under reply, but these must be dealt with separately, and it will not do to refuse credits for sanctioned works for which the grants have not yet been worked out because the grants on others have been exceeded.

5. Care will be taken that in future applications for credit the names of the works for which they are wanted, and the sums required for each, are properly stated, so that you will be able to see that credits are only given within the limit of the unexpended balances of each work named.

I have &c.
Sd. John Pennycuick R.E.
Distt Engineer. Salem.

(True Copy)

[signature]

Chief Accountant.

181
2/7

18B
2/7

S.P. 3

No. 38. S.L. Distt: Engineer's Office.
Salem 20th June 1878.

292 3/1
246

From
The District Engineer
Salem

5

To,
The Examiner
Public Works Accounts.
Madras.

Sir,

In reply to your letter No. 105. S.L. of 17th instant, I have the honor to observe that my No. 37. S.L. of 19th June will probably have removed your objections to the grant of credits for the Salem Division.

2. If it does not do so, kindly let me know, in order that I may make other arrangements.

I have &c.

Sd/. John Pennycuick Major R.E.
Distt: Engineer, Salem.

(True copy)

[signature]

Chief Accountant.

W.A.
2/7.

S.P.W. 2/7

[Exr. Wks. Form No. 2.]

No. 129 S.L.

From

THE EXAMINER,
PUBLIC WORKS ACCOUNTS,
MADRAS,

To

The District Engineer
Salem

Chepâk, 29th June 1878.

Sir

I have the honor to acknowledge the receipt of your letter No. 27 S.L. dated 19th June 1878, and in reply to state that under the orders of Government I am unable to issue Famine Funds to a greater extent than the aggregate amount of the estimates sanctioned.

2. Should you of the sums given you to complete all the works according to the sanctioned estimates, have expended a portion in excess expenditure on some works leaving others unfinished, I do not see that this affects the aggregate sum I am authorized to issue. The mere fact of there being further sanctioned expenditure on the unfinished works will not authorize my issue funds in excess of the aggregate amount sanctioned.

3. The object of Government in issuing these orders regarding the supply of famine

Cannie funds was to prevent unsanctioned expenditure in any form, and you are I consider as responsible for unsanctioned expenditure in excess of a sanctioned estimate as for unsanctioned expenditure without any sanction at all.

4. Your proper course appears to me to apply for sanction to a revised estimate immediately it becomes probable that the sanctioned estimate you are working under will be exceeded and this course I would suggest your adopting. In any case I wish you to thoroughly understand that I shall under the orders of Government issue no funds in excess of the aggregate sum sanctioned by Government. Should you consider that matters are sufficiently urgent to justify yourself in so doing you will of course have funds placed at your disposal on your own responsibility under the operation of G. O. No. 545 dated 1st May 1878.

Sigd L. Conway-Gordon
Examiner, P. W. Accts. & Major R. E.

(True Copy)

[illegible]

Chief Accountant

[illegible]
2/7

CAL
[illegible]

P. 5

No. 180 S. L.

District Engineer's Office,
Salem 1st July 1878.

2927/10

From

The District Engineer,
Salem.

To

The Secretary to Government,
D. P. W.

Sir,

Enclosures 3.

I have the honor to forward for the consideration of Government copies of the letters named in the margin, which have passed between the Examiner of Public Works Accounts and myself and to request orders thereon.

> 1 Letter No: 95 S. L. of 11th June /78 from the Exr. P. W. accounts
> 1 — Do. — No: 37 of 19th June 1878 from the District Engineer
> 1 — Do. — No: 129 S. L. of 30th June from the Examiner P. W. Accts.

2. It will be remembered that in G. O. No: 1942 W. of 23d April a certain programme of works was sanctioned for

for this District, for some of which sufficient estimates had already been sanctioned while for others there were either no such estimates, or they had been exceeded.

3. With this Office No: 62 S.L. of 24th May 1878 was submitted a list showing the works in the Salem Division for which the grants already made were in=sufficient, and the extra sums required to cover expenditure already incurred, and to meet that likely to be incurred up to the end of July; a similar list for the Tripatore Division was forwarded with letter No: 86 S.L. of 17th June 1878 and one for Oossoor will be for=warded immediately, having

been

been accidentally delayed.

292/13

4. The Correspondence now forwarded refers to the Salem Division only; in their order No: 2401 W. of 6th June 1878, Government sanctioned the provisional grants asked for, to the extent of Rs: 77,000 and appear to have telegraphed to that effect to the Examiner.

5. The latter however as will be seen from his letter No: 95 S.L. of 11th June* declines to grant credit for the sums in question, on the ground that excess credits to a larger amount had already been given.

*received here on the 15th.

6. In my letter No: 37 of 19th June, the circumstances were explained and with it were forwarded

a

a copy of the statement sent to Government, and another statement showing the works included in the programme sanctioned by G. O. No: 1942 W of 23^d April for which there were already sufficient balances of sanctioned estimates.

7 The last letter forwarded, No: 129 S.L. of 30th June is the Examiner's reply to the above, and I am bound to say that I have seldom received a more astonishing Communication.

8. The Examiner appears to overlook entirely the fact that the orders of Government No: 1942 W of 23^d April and No: 2401 W of 6th June 1878 were both subsequent to the orders to which he refers as precluding him from

granting

2923 / 19

granting the credits required, and his action is only explicable on the supposition that he imagines that Government intended to stultify themselves by ordering the execution of works and then refusing to find the funds for carrying them out.

9. Para 2 of the Examiner's letter under reference is almost grotesque in its misapprehension of facts. The excess expenditure to which he refers took place as he very well knows long before the issue of the recent orders on the subject, and the whole object of G. O. No: 2401 W of 6th June 1898 and of the reference that led to it was to remove the objection to the grant of

further

further credits for the works included in the sanctioned programme on account of the aggregate grants having been exceeded.

10. Para 3 is almost equally ill judged. The unsanctioned expenditure referred to is an accomplished fact, and cannot be avoided by any possible means, and the Examiner's action has the effect not of preventing unsanctioned expenditure, which no one now proposes to incur, but of preventing expenditure which Government with full knowledge of the circumstances of each case have deliberately sanctioned. The reference to my responsibility for the expenditure

in

78
~~2323~~ 20

in question is entirely irrelevant, and in my opinion somewhat impertinent; this responsibility I am quite prepared to accept, and to give such explanation as may be necessary, at the proper time, but the point in question just now is not responsibility for the past, but present action.

11. It appears to me that the course dictated by common sense as well as by the evident intention of Government, is that alluded to in the two last paragraphs of my letter No. 37 O.L. of 19th ultimo, viz. that the works for which each credit asked for is wanted should be specified and that credits should be granted

up

up to the full extent of the estimates, provisional or otherwise, for works included in the sanctioned pro-gramme, leaving the unsanction-ed expenditure <u>already incurred</u> to be dealt with separately

12. By a fortunate accident it happens that the power granted by G. O. No. 545 of 1st March last enables me to avoid the full effect of the Examiner's refusal to carry out the intentions of Government, which would be neither more nor less than the stoppage of every work in the District and the withholding from the coolies now on them of money actually earned, but it is nothing but an accident that I have this

power

power, which was given under different circumstances and for an object wholly different from that for which it will now have to be used.

13. The correspondence now under reference refers only to the Salem Division, but similar difficulties will of course arise with regard to the other divisions

14. In conclusion I desire to draw attention to the delay in replying to my letter No. 37 of the 19th June; that letter was written from Salem so that it must have been received on the 20th or 21st at latest; the subject was evidently one of the utmost urgency, as it concerned

the

the credits for July, and yet it was not answered till the 29th, a date which might very easily have made it impossible, if I happened to be out in the district, for me to take the necessary steps for procuring funds until the first week of the month was nearly over.

I have the honor to be,

Sir,

your most Obedt. Servant

John Perry [illegible] Major, RE,

District Engineer

15

G.O. No 2713W d/1 July /78
C.E. " 2786 " 26 June "
G.O. " 2407W " 6 " " orig.
Mis " 1942W " 23 April "
G.O. " 1741W " 8 " "
" " 1523 W " 26 March "
" " 1394W " 18 " "
Mis " 1313W " 13 " "
C.E. 2987. 6-7-78.

From
The District Engineer,
Salem.

To
The Secretary to Government,
D. P. W.

Dated 1st
Recd. 3rd July 1878

No. 100 S.L.

Enc: 3

Forwarding for consideration Copies of certain correspondence between the District Engineer & Examiner on the subject of credits, & requesting orders thereon.

To Acty 3-7-78
Recr 17-7-78. Pted 19.7.78
Cir 6.7.78 Ald 17.7.78

No. 95 S.L.   A.P. 10

27 2/3 / 1/5

16

From

The Examiner,
P. W. Accounts,
Madras.

To

The District Engineer,
Salem.

Chepauk, 11th June 1878.

Sir,

I have the honor to inform you that in compliance with your Telegram of 3rd June, a sum of Rs. 56,000 for Famine Works has been placed at the credit of the Executive Officer Salem Division for the current month.

2. In reference to this matter I beg to inform you that I have this day received a Telegram from Government sanctioning "a Credit of Rs. 77,000 in excess

of

of sanctioned Estimate" for the Salem Division, but I have the honor to point out that notwithstanding this addition to the sanctioned unexpended Balances, a reference to the figures at foot hereof will shew that Salem has already received an excess credit of Rs 67,009; I regret therefore to inform you that under the strict ruling of Government which now obtains, relative to the issue of Credits, I shall have no option left but to refuse any further requisitions unless you can shew sanctioned works for which the funds are required.

70,000		
60,000		
30,000		
48,000		
56,000	Credit issued	2,64,000
Sanction unexpended Balances 1,19,991		
Telegram from Govt 77,000		1,96,991
	Excess Credit	67,009

11

I have &c.

(Signed) L. Conway Gordon, 2723/16

Examiner, P. W. Accounts & Major R.E.

(True Copy)

[signature] Major R.E.,

District Engineer.

Enclosure No: 1 in
letter No: 180 of the
1st July 178 from the
District Engineer Salem
to the Secretary to Govt

No. 111 S.L.

District Engineer's Office,
Salem 11th July 1878.

2923 / 8

From

The District Engineer,
Salem.

To

The Chief Engineer,
D. P. W.

Sir,

In reply to your Memo. No. 2987 of 6th instant, I have the honour to observe that of the two subjects therein referred to, namely the provision of funds for works already sanctioned, and the submission of estimates to cover unsanctioned expenditure, the first has already been dealt with in my letter No. 100 S. L. of 1st July with which were forwarded copies of the

[illegible] 417
[illegible]
3-7-1878

correspondence

correspondence alluded to in the Examiner's No. 114 W of 2nd instant.

2 It would not be necessary to say anything more upon the subject here, were it not that the Examiner's letter above mentioned states the facts so inaccurately that it is necessary that the inaccuracy should be corrected.

3. It is perfectly true that I hold the opinion attributed to me in para 2 of the Examiner's letter, and on no other principle could work be carried on at all, but the actual facts are not as any one would suppose from reading this paragraph.

4. The works referred to in the correspondence are not works ~~which~~ the sanctioned estimates for which

have

2987
6-7

have not been fully expended but works which had either not been sanctioned at all or for which the sanctioned estimates had been largely exceeded, and the sums asked for, and sanctioned by Government but refused by the Examiner, are not balances of sanctioned estimates, but specified sums for specified works sanctioned by Government for future expenditure entirely independently of previous expenditure on other works.

5. I think that if you will consider that the result of carrying out the principles relied on by the Examiner would be simply the immediate stoppage of every work in the district, you will reconsider your opinion as to the correctness of that officer's views.

6. It is also somewhat remarkable

that

that if these views are correct as
regards the Salem Division (to which
this correspondence refers) they have
been changed, or perhaps overruled,
as regards the Tripatore Division,
where the circumstances are precisely
similar; there the credits, having
been at first refused on grounds
similar to those relied on for Salem,
have since been granted. If the
Examiner's action is right in one
case, it is wrong in the other.

7. In point of fact the whole matter
resolves itself into two simple questions;
namely,- Is it the intention of Govern-
-ment that the works mentioned
in the programme sanctioned with
G. O. No. 1942 W of 23rd April are to be
carried out or not? and if so how
are the funds for payment of the
labourers employed thereon to be obtained?

The

514 22 2923/7

The answers to these questions will show pretty conclusively that the Examiner's view, whether correct or not, cannot be practically acted on.

8. With regard to the question of the excess expenditure already incurred, it is to be noted that the works on which there has been this excess consist of two classes, repairs to irrigation works, and repairs to roads. The estimates for the first class were mostly prepared in a hurry, in some instances by the revenue department, and all under circumstances which prevented any careful enquiry as to the real requirements of the works dealt with; it was certain therefore that most of them would be exceeded, even if they had been executed under normal conditions.

conditions. When to this consideration is added the further one that (in accordance with the policy which prevailed before October last) the number of works was such as to render proper supervision impossible, and that they had to be carried out by half starved labourers, quite incapable of doing a proper day's work, it is not surprising that the excess in most cases should have been very large in proportion to the original estimates. Indeed on this point I must say that I have in many cases been surprised, not at the largeness but at the smallness of the excess.

9 The case with regard to works of the second class (repairs of roads) is somewhat different; here there could hardly be said to have been any

estimates,

estimates, in the true sense of the word, at all; indeed in many cases there have been none in any sense. On these works the expenditure depended not on the requirements of the works themselves, but on the number of people for whom ~~which~~ employment had to be provided. A certain number of people had to be employed, and there being in many cases no work procurable for them save stonebreaking, stones had to be broken, and as the distress has lasted to a period far later than was expected when ~~while~~ the original estimates were prepared, those estimates had to be exceeded, and other works taken up without any estimates at all.

18. No doubt it may be said that the necessity for the additional expenditure being granted,

estimates

estimates to cover it should have been submitted before it was incurred. The answer to this is simply that it was impossible.

11. The staff of the District, both engineering and subordinate has never been more than enough to keep work going, indeed in some places and on some occasions it has not been enough, as for instance in the Daramptiny taluq in the beginning of February, and as it was quite clear that we could not at the same time both prepare estimates and superintend the actual employment of the people who required it, the former object, being less pressing than the latter, had to give way.

12. Our difficulties have been greatly increased by the constant changes

caused

caused by sickness amongst both Officers and Subordinates. I think a list showing the number of changes on this account would be rather startling, but some idea of the trouble caused by it may be gathered from the fact that except Mr. Newton and myself, there is not an Officer in the District who has at this moment been working continuously in it for six months; and of subordinates there are certainly not more than two or three.

13 Whether more ought to have been done in this matter of the preparation of estimates than has actually been done is a matter of opinion. I do not know that I am specially deficient in energy or in power

of

of getting through work, nor that I have any special sympathy with such deficiency in others, and I do not think that there is any ground for complaint on this score, but if any one else holds a different view I shall certainly not try to combat it. it.

14. Some estimates have been submitted, others are ready for submission, and others will be submitted as soon as possible, but how long it will be before they are all cleared off I cannot attempt to say. It is but a very small fraction of their time that either Officers or subordinates can give to this work. It is impossible therefore to say that all the estimates required shall be submitted "without loss of time;"

all

all that can be promised is that they shall be submitted without avoidable loss of time.

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I have the honor to be,
Sir,
Your most Obed^t^ Servant,

John Pennycuick Major R.E.,
District Engineer, Salem.

Mis No 19 [illegible] / 23 April / 78

No 7871

From
The District Engineer,
Salem.

To
The Chief Engineer,
D.P.W.

Dated 11th
Recd 13th } July 1878.

No 111 [illegible]

Submitting the explanation called for by the Chief Engineer on the subject of Credits.

To Acts 13-7-78

Cir 17.7.78 Rtd 19.7.78

2923/24
24

18

No. 1

Salem District — Public Works Department — Salem Division

List of Works included in G.O. No. 1942 W. of 23rd April 1878 for which provisional sanctions are required.

Name of Work	Amount of Estimate sanctioned	Provision in L. Fund Budget for 1877-78	Total of Columns 2 and 3	Expenditure up to 1st April	Probable further expenditure required	Total of Columns 5 and 6	Difference between Columns 4 and 7 being balance requiring sanction	Remarks
	2	3	4	5	6	7	8	9
Salem Talug								
Womalore to Thoppore	8,208	1,500	9,708	13,325	8,000	21,325	11,616	
Salem to Pullipatty via Munjavady	4,200	860	5,060	2,470	8,000	10,470	5,410	
Trichengode Talug								
Yadapady to Pulampatty	5,720	350	6,070	6,520	10,000	16,520	10,450	
Trichengode to Namkul	5,700	700	6,400	7,395	10,000	17,395	10,995	
Do. to Paramathy	2,255	"	2,255	5,865	8,000	13,865	11,610	
Do. to Muccalipatty	"	700	700	"	5,000	5,000	5,000	
[illegible]								
Salem to Attoor / Attoor to Talavaccal	14,394	500	14,894	18,802	10,000	28,802	13,908	
Do. to Muccalipatty	"	1,650	1,650	"	6,000	6,000	4,350	
[illegible]								
Namkul to Mohanavady	14,000	1,500	15,500	13,478	12,000	25,478	9,978	

District Engineer's Office
Salem 24th May 1878

(Sd.) J. Pennycuick, Major R.E.
District Engineer, Salem.

(True Copy)

(True Copy)
(Sd.) John Pennycuick Major R.E.
District Engineer Salem

[signature]
Chief Accountant.

19th June 1878.
W.W. 3/7.

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R.A.S.
2.7.78

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No. II

Salem District — **Public Works Department** — Salem Division

List of works included in the Programme sanctioned in G.O. No. 1942 W of 23rd April 1878 for which the originally sanctioned estimates have not yet been worked out.

Name of Work	Amount of estimate	Expenditure up to 1st April		Unexpended Balance		Remarks
Salem to Pullipatty via Munjavady	4,200	2,470	" "	1,730	" "	
Salem to Nandial	8,066	2,290	" "	5,776	" "	
Arany Paroor Tank	20,000	13,250	" "	6,750	" "	
Nandial to Thasheingarpett	18,600	3,211	" "	15,389	" "	
Do to Moganoor	13,380	3,410	" "	9,970	" "	
Do to Moonchavady	*47,000	13,478	" "	33,522	" "	*G.O. No. 2357 W. of 31st May 1878.

District Engineer's Office
Salem 19th June 1878.

(Signed) John Pennycuick Major R.E.
District Engineer Salem.

(True copy)
[illegible]
Chief Accountant

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Genl 3
A[illegible] 20

No 2923 W

Public Works Department.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

2923
28

UNDER date the 19 July/78.

Read the following :—

From the Examiner, PW Accts. (H.E. No 114 W) 2 July/78

The District Engineer Salem } (H.E. No 100 S.L. of 1st July/78)
" 111 S.L. of 11 do

His Grace the Governor in Council considers that the District Engineer's proper course on finding that works were costing more than the original estimates, was to have prepared and forwarded for sanction revised estimates. He should also obtain sanction for estimates of works previously authorized. Had

B 1877

he done this, no difficulty would have arisen. Instead of doing this, he has fallen back on a provision intended to meet a failure from unforeseen causes, and not a failure caused entirely by the District Engineer himself and his Subordinates.

The Government require definite adhesion to their orders, and prompt assistance from all officers in carrying them out, and it would be with great regret that they would find themselves under the necessity, in any case, of removing officers in consequence of inattention to, or failure to act up to, instructions issued to

2923

prevent money being spent on unsanctioned works, or works for which they had received no reliable estimates.

The Government also observe that Major Pennycuick's letter is couched in a most improper and wholly unjustifiable language, there being nothing in the tone or substance of the Examiner's letter to call forth such expressions as those used by Major Pennycuick - and they are confident that he will himself on reference of the letter readily admit that to be the case and regret that he has allowed himself to write in such a tone.

The Chief Engineer has already called upon

Major

Major Pennycuick to report what further provisional credit should be given him to prevent detriment to the Public Service, and has directed him to supply the requisite revised estimates at as early a date as possible

D. Eng. Salem
Ex. Works
R. G. Dept

Cir 17-7-78 [illegible] 19-7-78

Gk. [illegible] 3-7-78

[illegible] 28-7-78

M. S. despd. 19/7/78

No. 37 S.L. District Engineer's Office,
Salem, 19th June 1878.

2923
29

From

The District Engineer,
Salem.

To

The Examiner,
P. W. Accounts,
Madras.

Sir,

In reply to your letter No. 95 S.L. of 11th instant, I have the honour to enclose a copy of the statement of provisional sanctions required, on which the credit of Rs. 77,000 to which you refer was granted.

2. The works entered in this list are a portion of those included in a programme sanctioned by Government in their Order No. 942 W of 23rd April 1878 and credits may be given for these works up to

the

the totals of columns 2, 3 and 8 of the statement.

3. In addition to the above works, those shown in list No. 2 enclosed are included in the programme sanctioned in the above mentioned order, and for these it will be seen that the original sanctions have not yet been worked out, and credits may be given to the full extent of such sanctions.

4. On many works the sanctioned estimates have been largely exceeded, and these doubtless account for the extra credits referred to in your letter under reply, but these must be dealt with separately, and it will not do to refuse credits for sanctioned works for which the grants have not yet been worked out because the grants on others have been exceeded.

5. Care will be taken that in

future

future applications for credits the names of the works for which they are wanted, and the sums required for each are properly stated, so that you will be able to see that credits are only given within the limit of the unexpended balances of each work named.

I have &c.,

(Signed) J. Pennycuick Major R.E.
District Engineer

(True Copy)

John Perry Major R.E.,
District Engineer.

2923
24

R 2409/78

Enclosure No: 2 in
letter No: 100 of the 1st
July 1878 from the Dist.
Engineer Salem to the
Secretary to Government D.P.W.

From The Examiner, P. W. Accounts,

Madras.

2923
212

To The District Engineer,

Salem.

No. 129 S.L. Chepauk, 29th June 1878.

Sir,

I have the honor to acknowledge the receipt of your letter No. 37 S.L. dated 19th June 1878, and in reply to state that under the Orders of Government I am unable to issue Famine Funds to a greater extent than the aggregate amount of the estimates sanctioned.

2. Should you, of the sums given you to complete all the works according to the sanctioned estimates, have expended a portion on excess

expenditure

expenditure on some works leaving others unfinished, I do not see that this affects the aggregate sum I am authorized to issue. The mere fact of there being further sanctioned expenditure on the unfinished works will not authorize my issuing funds in excess of the aggregate amount sanctioned.

3. The object of Government in issuing these orders regarding the supply of Famine Funds was to prevent unsanctioned expenditure in any form, and you are, I consider as responsible for unsanctioned expenditure in excess of a sanctioned estimate as for unsanctioned expenditure without any sanction at all.

4. Your proper course appears to me to apply for sanction to a revised estimate immediately it becomes probable that the sanctioned estimate you are working under will be exceeded, and this course I would suggest your adopting. In any

case

case I wish you to thoroughly understand that I shall, under the orders of Government, issue no funds in excess of the aggregate sum sanctioned by Government. Should you consider that matters are sufficiently urgent to justify yourself in so doing, you will of course have funds placed at your disposal on your own responsibility under the operation of G. O. No. 545 dated 1st March 1878.

I have &c.,

(Signed) L. Conway Gordon,
Examiner, P. W. Accounts & Major R.E.

(True Copy)

John Pennycuick Major R.E.,
District Engineer.

PUBLIC WORKS DEPARTMENT.

29 23/37

Letter from the District Engineer Salem
No. 100 S.L. dated 1st July 1878.

FOR ORDERS.

While not approving of the tone of Major Pennycuick's correspondence the Chief Engineer concurs generally in what he desires to point out viz that the relaxation of the rules recommended by him on the 23d May and agreed to by Govt. has been rendered inoperative by the Examiner's action.

P.S.
The District Engr. has, however, been again called upon to submit revised estimates to cover necessary excesses with full explanation for sanction of Government.

G A Ward Col: R.E.
Chief Engr. & Secy. to Govt.
P. W. D.

5th July 1878.

[illegible]

FOR ORDERS.

His pass the promises [illegible]

I cannot see that the Examiner is wrong — He is acting under the orders conveyed in G.O. No 630 dated 8th March 1878. These orders were deliberately given and leave him no option. The functions of the Examiner do not include the exercise of any discretion — If inconvenience arises from the Examiner's action, which is not only authorized but is incumbent on him to take, the fault lies

1st with the P.W.D. in not being prepared with sufficient sanctions &

2nd with Government itself in not insisting on the P.W.D. taking the necessary precautionary steps.

Unless the Government Cir 6-7-78 Rld 17-7-78 were

[illegible]

29 23/35

were so prepared to insist
they should not have
issued the orders contained
in G.O. No 630 — I have
on several occasions
urged this point, but the
inconvenience to the service
and the disputes between
the Examiner and Executive
officers are still constantly re-
-curring.

The District Engineer,
Salem, now finds his only
refuge under the doubtful
provisions of G.O. of 1st March
1878 No 545, recourse to which
ought not to be necessary,
if the P.W.D. had taken the
necessary steps properly to
follow up G.O. No 630 of the
8th March, an order now 4 months old. — He is getting
funds from the Civil Treasury

without credit from the Examiner, on the plea that the system enjoined has broken down" – though he personally is answerable for the break-down – i.e. for not having matured sufficient sanctions – He is however justified in adopting the course he has taken, in so far that, if he did not do so, he would have to stop work in progress and withhold pay from people who have earned it –

He is quite as much bound to procure sanction for unauthorized expenditure on works, which have already exceeded their estimate, as he is to obtain authority for outlay on entirely new works

work.

The relaxation of the rules recommended by the Chief Engineer on the 23d May, stated ~~spoken~~ to have been agreed to by Government, referred only, as far as I can see, to a credit of Rs 77000, which the Examiner shows to have been already absorbed -

I should now call on the Chief Engineer to state what further provisional credits should be given to the District Engineer, to prevent detriment to the public service, in anticipation of Estimates both to cover excess outlay already incurred and prospective expenditure, and to state

distinctly

distinctly when the estimates will be submitted.

Apart from the question whether the Examiner be right ~~[illegible]~~ or not in the view he has taken of his duty in this matter, is the very improper and unjustifiable language used by the District Engineer in his letter under reference. — There is nothing in the tone or substance of the Examiner's letters to call forth expressions such as those used by the District Engineer, and, as a matter of discipline, I think the Government should express their extreme displeasure at the style of writing adopted by Major Pennycuick

&

If Officers express themselves in this offensive way, it will be impossible to carry on business.

8/7

I think Major P's letter is couched in most improper language & I am confident that he will himself readily admit that to be the case & regret that he has allowed himself to write in such a tone — Major P's proper course was ~~to have~~ as soon as he found orders were contrary

property - more than
the original estimate,
to have prepared &
forward for sanction
a revised estimate -
and obtained sanction
for proper estimates
for works previously
sanctioned -
Had he done this no
difficulty would have
arisen & it is his
duty by such a step
at once to remove the
difficulties which
have now arisen -
instead of falling

2923/38

back on a previous
intended & must a
failure from unforeseen
causes - & not a failure
caused solely & entirely
by the officer himself
or his staff —
The Govt ~~[illegible]~~ require
definite adherence to
their orders - & prompt
assistance from all
officers in carrying
them out — and it
would be with great regret
that they would find
themselves [illegible] to the
necessity in any case

of receiving officers
in arrangement of
~~Ins~~ instructions to or
failure to carry out
and up to the
instructions they have
found necessary to
[illegible] money being
spent upon unexamined
works or works for
which they had received
no reliable estimate

[illegible]

P. W. D.

2923
39

Letter from the District Engineer Salem No. 111 S. L. dated 11th July 1878.

The Chief Engineer invites the attention of His Grace the Governor to the explanation of the District Engineer Salem which was received after the accompanying draft order, on his previous letter, was written, and solicits such further orders as His Grace may be disposed to issue.

Government to vary the Draft
B. 18/7

E. A. [illegible] Col: R.E.

17th July 1878.

Chief Engr. & Secy: to Govt. P.W.D.

[illegible]
18/7

[illegible]

His pr[illegible] the [illegible]

[illegible] No 791

Salem

[illegible] 2923 [illegible] 19.7.78

Cir 17.7.78 Rtd 19.7.78
13.7.78

29.27/40

C. No. 2484 / 412 / 2891

No. 1 of (1878) Madras.

PUBLIC WORKS

To

Dated D. L. Salem

Issued

Recd. Encl.

Print immediately 22-7-78

G. O., 19 July 1878, No. 2923 W

Nos. 182 to 182

Tripatore Credits _ Salem

Passing orders on the correspondence between the Examiner and the DE Salem regarding _

Burdin Kepp.